

# SPECIAL CITY COUNCIL MEETING July 23, 2019 City Council Chambers 400 East Military, Fremont NE SPECIAL MEETING – 6:30 P.M.

#### **AGENDA**

#### **SPECIAL MEETING:**

- 1. Meeting called to order
- 2. Roll call
- 3. Resolution 2019-134 to approve the medical insurance renewals with Blue Cross Blue Shield of Nebraska (staff report)
- Preliminary budget discussion (<u>staff report</u>)
- 5. Adjournment

Agenda posted at the Municipal Building on July 18, 2019 and online at www.fremontne.gov. Agenda distributed to the Mayor and City Council on July 19, 2019. This meeting is preceded by publicized notice in the Fremont Tribune and the agenda, including notice of study session, is displayed in the Municipal Building and is open to the public The official current copy is available at City Hall, 400 East Military, City Clerk's Office during normal business hours. The City Council reserves the right to go into Executive Session at any time. A copy of the Open Meeting Law is posted in the City Council Chambers for review by the public. The City of Fremont reserves the right to adjust the order of items on this agenda.

### §2-109 Audience / Participant; Rules of Conduct.

The following rules are established for audience members and participants at a Council meeting:

- 1. At the discretion of the presiding officer, any person may address the Council, on any agenda item; however, questions to City officials or staff, other speakers, or members of the audience are not permitted and will not be answered.
- 2. Any person wishing to address the Council shall first state their name and address
- 3. Remarks shall be limited to five minutes unless extended or limited by the Presiding Officer or majority vote of the Council.
- 4. No person will be permitted to address the Council more than once during discussion of a particular agenda item. Rebuttal comments are not permitted.
- 5. Repetitive or cumulative remarks may be limited or excluded by the Presiding Officer or majority vote of the Council.
- 6. Profanity or raised voice is not permitted.
- 7. Applause, booing, or other indications of support or displeasure with a speaker are not permitted.
- 8. Any person violating these rules may be removed from the Council Chambers.

The following additional rules are established and applicable for public participants at an Open Public Comment Period or Study Session meeting:

- 9. At the direction of the presiding officer, Open Public Comment Period Speaker Topics will be limited to those not covered by a published agenda for any Study Session, or any regular City Council meeting.
- 10. A priority to speak at Open Public Comment Periods and Study Session shall be given to those speakers who reside within the City limits, or within the ETJ (Extra-Territorial Jurisdiction a two (2) mile radius of the City limits) of Fremont, and then, as time allows, to those who do not.
- 11. Member of the public wishing to speak at a Study Session will be required to limit their comments to those that are directly related to the Publically Noticed Study Session agenda topic(s).
- 12. Written letters addressed to the City Council will be accepted, as will comment cards that will be made available and collected from those who attend Open Public Comment Period and Study Session meetings who do not wish to speak publically, but have an issue or concern that they believe the Council should be made aware of.

### STAFF REPORT

TO: Honorable Mayor and City Council

FROM: Jennifer McDuffee – Director of Human Resources

DATE: July 23, 2019

SUBJECT: Medical and Dental Insurance Administrative Services and Stop

Loss Coverage Renewal Confirmation

Recommendation: Approve to extend medical & dental insurance plan administrative services and stop loss coverage with Blue Cross Blue Shield of Nebraska.

**Background:** The City has retained IMA Inc. as our insurance broker for a number of years. The attached letter from IMA Inc. outlines their recommendation to renew our plan administration and stop loss coverage with Blue Cross Blue Shield of Nebraska (BCBSNE). BCBSNE premiums for administrative services will be approximately \$2,975 (based on current enrollments) more than our current plan year. The premiums for stop loss will remain the same.

BCBSNE requires that we confirm our renewal within 30 days of issuance of the final quote to lock in the quoted rates or before July 28, 2019. Agreements will be drafted and provided for Council approval after confirmation of renewal is provided to BCBSNE.

**Fiscal Impact:** The cost of the medical and dental administration is estimated at \$155,785 for the next fiscal year (based on current enrollments). The cost of stop loss protection is estimated at \$431,496 for the next fiscal year (based on current enrollment) for a \$225,000 specific deductible with an additional aggregating specific deductible of \$100,000.

Due to a decrease to the carrier's maximum claims, the overall plan expenses for the medical coverage are decreasing \$601,093 (based on current enrollments) at the carrier's expected costs compared to the current plan year expected costs (this is approximately an 8.8% decrease).



July 17, 2019

Jennifer McDuffee Director of Human Resources 400 E Military Avenue Fremont, NE 68025

RE: 2019 Stop Loss Renewal Summary

Jennifer,

The City of Fremont contracts with Blue Cross Blue Shield of Nebraska for Stop Loss protection and this letter will summarize the details of the October 1, 2019 renewal for both Individual and Aggregate Stop Loss coverage.

#### **Marketing Efforts**

IMA marketed the stop loss coverage to stand alone stop loss carriers and one carrier that packages the stop loss and administration. The preliminary quotes received from these carriers offer neither significant cost savings nor reduction to the plan's claims exposure and would require additional claims information including an additional month of claims experience before offering firm proposals. Waiting for an additional month of claims data would allow BCBS of NE to revise their renewal offer, which they have indicated they would. This brings a potential for significant cost increases.

#### **Renewal Analysis**

BCBSNE provided a specific stop loss renewal for a \$225,000 specific deductible and a \$100,000 aggregating specific deductible on a paid basis. BCBSNE provided an aggregate stop loss renewal with a 125% aggregate corridor on a paid basis. Both contracts match what is currently in place.

The specific stop loss premiums had no rate increase and remain at \$126.77 PCPM.

The aggregate stop loss premiums had no increase to rates and remain at \$11.00 PCPM.

The aggregate stop loss attachment point (maximum claims) are decreasing 11.53% to \$1,849.60 PCPM.



### BCBSNE's renewal continues to include 2 lasers:

Laser A - \$300,000 Laser B - \$600,000

Due to a decrease to the carrier's attachment point, the overall plan expenses for the medical coverage are decreasing 8.8% at the carrier's expected and 9.3% at the maximum compared to BCBSNE's projected 2018-2019 plan costs.

Sincerely,

Denise Dougherty Account Executive, IMA Financial Group

Risk Management, Insurance, Surety

### Self Funded Medical Renewal For:



### **City of Fremont**

| Administrative Costs   |        |                  |          |        |  |
|--|--------|------------------|----------|--------|--|
| Effective Date   |        | <u>10/1/2019</u> |          |        |  |
| Administration with Passthrough Rx and rebates retained by the Group     |        | 44.00            |          |        |  |
| Administration with Passthrough Rx and rebates retained by BCBSNE        |        | 36.00            |          |        |  |
| Admin Pass Through   |        |                  |          |        |  |
| SPM \$ 0.65 PCPM   |        |                  |          |        |  |
| Telehealth \$ 0.25 PCPM  |        |                  |          |        |  |
| Final PCPM Administration Pass Through                                   | \$     | 0.90             |          |        |  |
| Total Administration with Passthrough Rx and rebateretained by the Group | tes \$ | 44.90            |          |        |  |
| Total Administration with Passthrough Rx and rebater retained by BCBSNE  | tes \$ | 36.90            |          |        |  |
|  |        | <u>Current</u>   | Proposed | Change |  |
| BCBSNE Pure Administration   | \$     | 43.05            | \$ 44.00 | 2.2%   |  |
| BCBSNE Pass Through Administration                                       |        | 0.90             | \$ 0.90  | 0.0%   |  |
| Total Administration   | \$     | 43.95            | \$ 44.90 | 2.2%   |  |
|  |        |                  |          |        |  |

### Self Funded Medical Renewal For:

**Total Medical Commission PCPM** 





| Specific Stop Loss                            |                      | inal       |          |             |
|---|----------------------|------------|----------|-------------|
|   |                      |            | Option 1 | Option 2    |
| Basis For Option (Incurred Months/PaidMonths) |                      | ths)       | Paid     | Paid        |
| Specific Stop Loss Ded                        | uctible              | \$         | 225,000  | \$ 225,000  |
| Aggregating Specific De                       | eductible            | \$         | 100,000  | N/A         |
| New Stop Loss Charge                          | PCPM                 | \$         | 126.77   | \$ 154.88   |
| Current Charge PCPM                           |                      | \$         | 126.77   | \$ 126.77   |
| Change in Charge                              |                      |            | 0.00%    | 22.17%      |
| Projected Annual Speci                        | fic Stop Loss Premiu | m with 261 |          |             |
| average contracts per n                       | nonth                | \$         | 397,445  | \$ 485,572  |
| Aggregate Stop Lo                             | SS                   |            |          |             |
| Aggregate Corridor                            |                      |            | 125%     | 125%        |
| New Aggregate Charge                          | PCPM                 | \$         | 11.00    | \$ 11.00    |
| Current Aggregate Charge PCPM                 |                      |            | 11.00    | \$ 11.00    |
| Change in Charge                              |                      |            | 0.00%    | 0.00%       |
| Attachment Point PCPM                         |                      |            | 1,849.60 | \$ 1,849.60 |
| Current Attachment Point                      |                      |            | 2,090.69 | \$ 2,090.69 |
| Change in Attachment Point                    |                      |            | -11.53%  | -11.53%     |
| Medical Commissi                              | ons                  |            |          |             |
| Broker:                                       | Ima Inc              | PC         | PM       | PCPM        |
| PCPM  | 0                    |            | 0        | 0           |
| Percentage of Claim                           | 0%                   |            | 0        | 0           |
| Flat monthly 0                                |                      |            | 0        | 0           |
| Spec SL Commission as PCPM                    |                      |            | 0        | 0           |
| Agg SL Commission as PCPM                     |                      |            | 0        | 0           |

Employer group has 30 days from 06/28/2019 to accept rates and factors presented here. Failure to submit signed/dated acceptance will result in further review and potential revisions to offer.

| Signature: | D | ate: |
|------------|---|------|
|            |   |      |

#### Self Funded Medical Renewal For:





### **Rating Assumptions**

- (1) Benefits for mental health and substance abuse have been analyzed pursuant to the Paul Wellstone and Pete Dominici Mental Health Parity and Addiction Equity Act, including issued rules and regulations. However, no formal testing for compliance with the Act has been performed, as it is ultimately the Plan Sponsor's responsibility for complying with the Act and its requirements.
- (2) Renewal offering is contingent upon compliance with underwriting guidelines and mandatory purchase of stop loss coverage through Blue Cross and Blue Shield of Nebraska unless approved by Underwriting.
- (3) Removal of the Rx benefit may result in an increase in the corresponding administrative percent of claims or per head applied to the medical. Administration fees shown do not include any fees applicable to the Blue Card program.
- (4) Please be advised that Blue Cross and Blue Shield of Nebraska does not perform plan discrimination testing. Such activities are the responsibility of the employer.
- (5) In event of termination of the administrative services contract at the end of the upcoming contract year the estimated liability of the group for incurred, but not yet paid, claims is \$428,419, excluding administration.
- (6) The above does not include any fees associated with the BlueCard Program or Patient-Focused Care Program. These fees will be billed additionally.
- (7) If the group has under 500 covered contracts and voluntarily chooses to cover transgender services, those services are exluded from coverage under the Stop Loss policy
- (8) The following lasers will apply: Claimant 88692588511 at \$600,000 and Claimant 88692588512 at \$300,000,

#### **RESOLUTION NO. 2019-134**

A Resolution of the City Council of the City of Fremont, Nebraska approving confirmation of renewal of the Administrative Services and Stop Loss coverage for the 2019-2020 plan year with Blue Cross Blue Shield of Nebraska.

- WHEREAS, Blue Cross Blue Shield of Nebraska has provided the most favorable quote for Administrative Services and Stop Loss Coverage for employee medical and dental insurance; and,
- WHEREAS, Blue Cross Blue Shield of Nebraska requires that the city confirm renewal no more than 30 days after issuance to lock in the quoted rates,
- NOW, THEREFORE BE IT RESOLVED, the Mayor and City Council authorize staff to confirm renewal of the Administrative Services and Stop Loss coverage with Blue Cross Blue Shield of Nebraska for medical and dental insurance effective October 1, 2019.

PASSED AND APPROVED THIS 23rd DAY OF JULY, 2019.

|                          | Scott Getzschman, Mayor |
|--------------------------|-------------------------|
| ATTEST:                  |                         |
|                          |                         |
| Tyler Ficken, City Clerk |                         |

# 2020 — 2019 Budget July 23, 2019 Presentation



Here We Grow

# Budget Basics



| Fund | Description                          |
|------|--------------------------------------|
| 001  | General fund                         |
| 011  | Sales Tax fund                       |
| 012  | Street fund                          |
| 017  | Community Development Agency (CDA)   |
| 018  | Debt Service fund                    |
| 020  | KENO fund                            |
| 021  | Trust fund (Library trusts)          |
| 029  | Airport fund                         |
| 031  | CDBG clearing fund                   |
| 032  | CDBG Revolving loan fund             |
| 033  | Communications Center/E911           |
| 034  | Drug Task Force/III Corps fund       |
| 035  | Wireless E911 fund                   |
| 040  | Special Projects fund                |
| 041  | Special Assessments fund             |
| 042  | BID #1 fund                          |
| o6o  | City Employees' Insurance fund (CEI) |
| 061  | Workers' Compensation fund           |
| 063  | Employee Wellness/Safety fund        |

# City (governmental) Fund Legend



City Major Department legend

|          | General Fund           |          | General Fund                  |
|----------|------------------------|----------|-------------------------------|
| 001-1001 | City Council/ Mayor    | 001-2026 | Facilities                    |
| 001-1002 | City Administrator     | 001-2027 | Park                          |
| 001-1003 | City Clerk             | 001-2028 | Ronin Pool                    |
| 001-1004 | Inspections            | 001-2029 | Recreation                    |
| 001-1305 | Engineering            | 001-2030 | Splash Station                |
| 001-1206 | Fire                   | 001-2031 | Library                       |
| 001-1007 | Human Resources        | 001-2042 | Cemetery                      |
| 001-1208 | Volunteer Fire         |          | Sales Tax                     |
| 001-1209 | Police                 | 011-2055 | Public Safety sales tax       |
| 001-1011 | Information Technology | 011-2056 | Infrastructure sales tax      |
| 001-1013 | Waste Transfer         | 011-2057 | Property Tax Relief sales tax |
| 001-1015 | Administration         | 011-2058 | . ,                           |
| 001-1016 | City Attorney          | 011-2059 | LB840 Economic Development    |
| 001-1217 | Civil Defense          | 011 2059 | •                             |
| 001-2021 | Board of Adjustment    |          | Street Department             |
| 001-2024 | Planning               | 012-2025 | Street maintenance            |
|          |                        | 012-2032 | Street improvements           |



# Budget Calendar for FY 2020-2021

| Date                        | Purpose   |
|-----------------------------|---|
| August 6, August 20, 2019   | City Council Budget Study sessions  |
| August 20, 2019             | Valuation available from County Assessor  |
| August 27, 2019             | City Council meeting, public hearing on budget, first reading of Appropriation Ordinance, resolutions setting levy and budget authority |
| September 3 and/or 17, 2019 | Special City Council meetings to provide for three readings of Appropriation Ordinance  |
| September 10, 2019          | City Council meeting, reading of Appropriation Ordinance  |
| September 20, 2019          | Adopted budget must be filed with State Auditor and County Clerk  |



# REVENUES



### Changes expected in this two-year budget

- Property valuations are still a question mark. Expected increases based on County increasing commercial valuations 12 percent will be offset by protests and flood relief claims. Using a five percent increase in 2020 and 2021 to be conservative.
- Sales tax continues to increase, and staff is working on an estimate of reserves needed to address Nebraska Advantage Act refunds. While clearly the most significant, Costco is not the only company using this incentive.
- Utilities will see a shift in revenues over the next two years, as demand changes by industrial customers will have a noteworthy impact, as will new processing technology at the City's Wastewater Treatment Plant.
- Because of negotiated salary increases, coupled with an ever increasing cost of supplies and equipment, no additional staff is being considered in 2020.



### Other factors to consider:

- Wages and benefits are set based on comparability to the City's peer group, called the array.
  - The 2020 census will determine the City's status in relation to the Metropolitan Service Area (MSA). The results could have a significant impact on governmental wages, particularly in the public safety departments, if the City is placed in the Omaha MSA.
  - The portion of employee insurance contributions are also dictated by comparability. For the current budget years, (2020 and 2021), no overall increase to base premiums are expected; however, the portion that the employees contributes increases by 0.7 percent in 2020.
- Position counts, or billets, are remaining stable to current staffing levels in this budget cycle. As positions come open, they are analyzed by staff to maximize the human capital to fit current needs.
- The number of vehicles are also remaining the same, so any new purchase requires that older, less reliable vehicles are sent to auction.



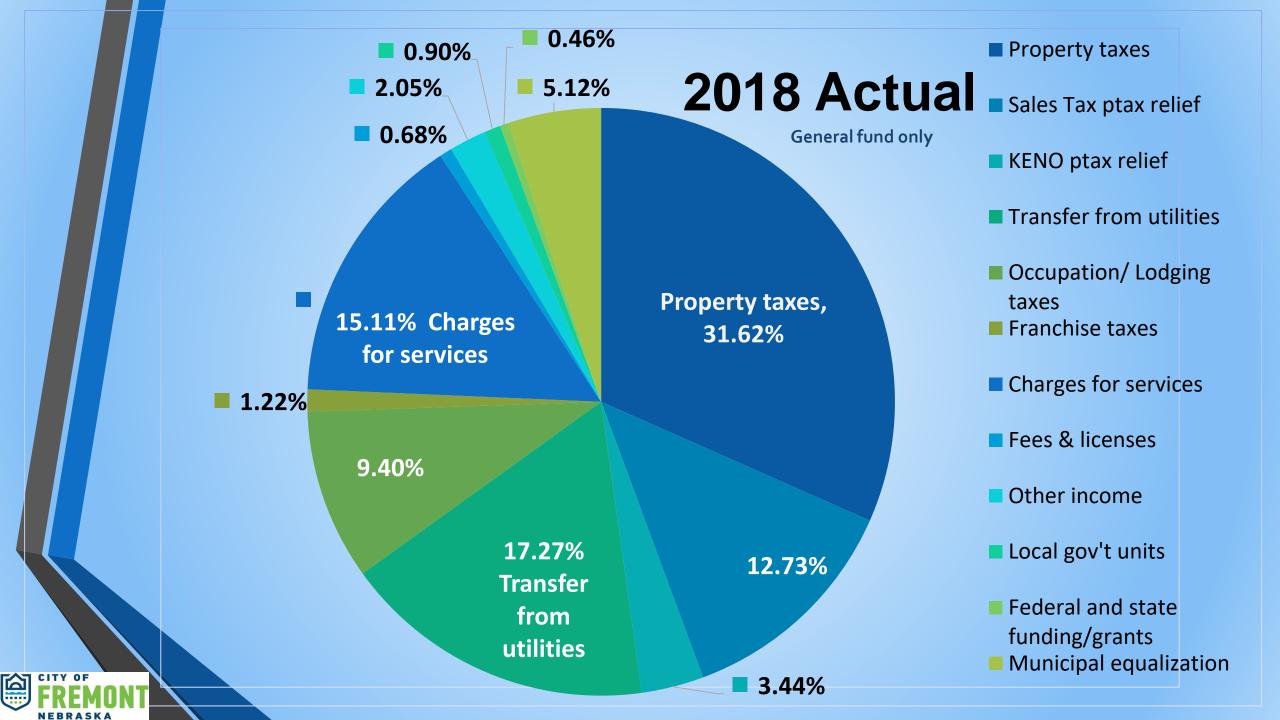
# The City Council will be presented the Five-Year Capital plan in August.

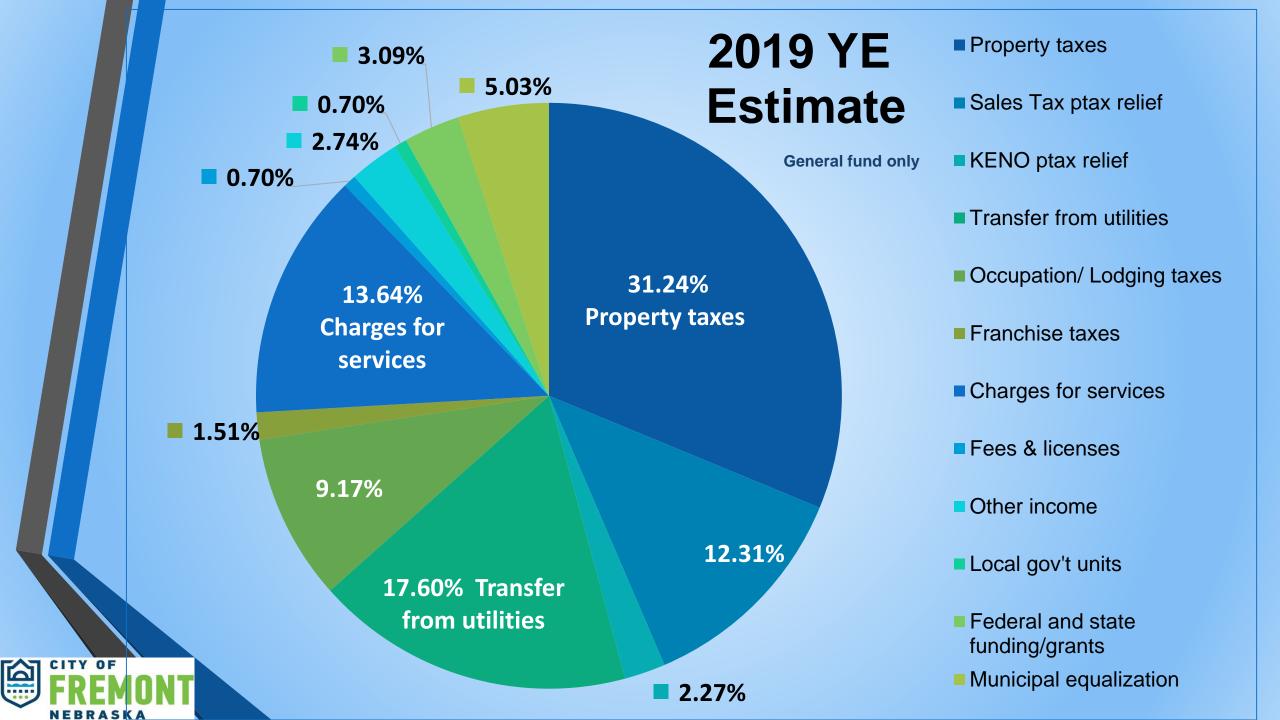
- Two two-year budget cycles have proven that City Staff is not clairvoyant. We are currently
  projecting what will be needed in five years for the capital budget.
- Staff is presenting a five-year capital plan
  - Much like the Public Works Director presents the One and Six Road report.
  - The first two years will be included in the two-year budget cycle as a part of the overall appropriation approved by Council.
  - As needs change, staff may move projects and equipment forward, or push projects to later years; however, the amount appropriated each year will not be exceeded. Department heads must receive approval from City Administration before making these changes.

### Governmental Revenues

General Fund first

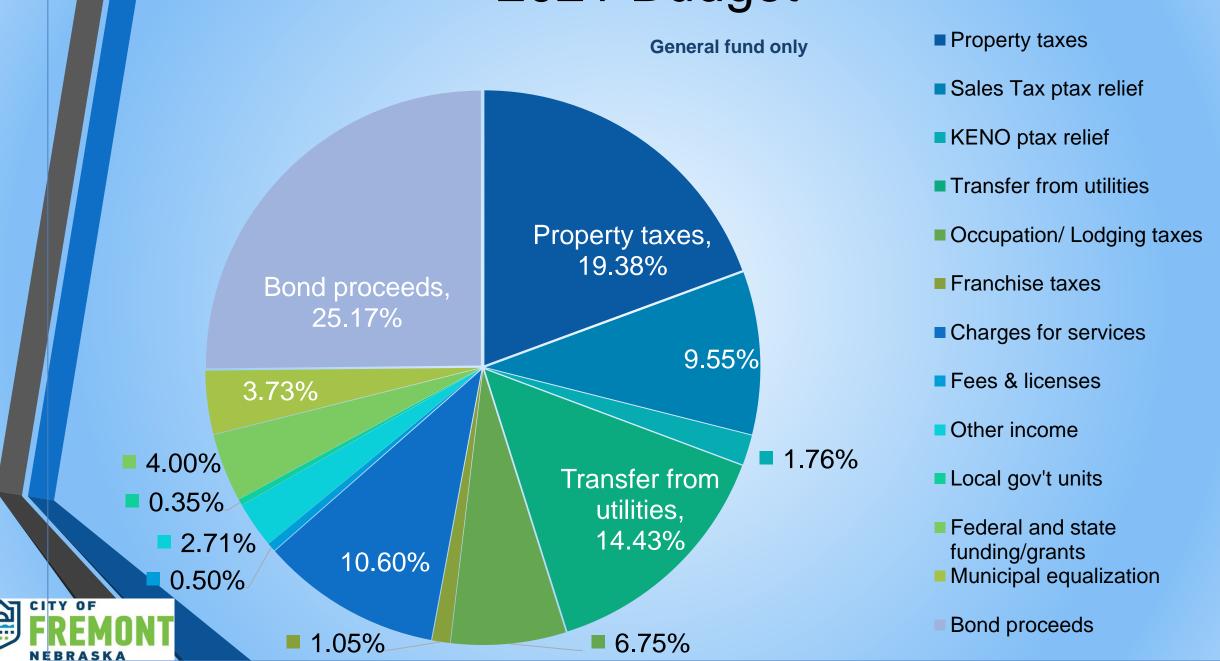






### 2020 Budget **General fund only** Property taxes ■ Sales Tax ptax relief 13.28% 3.61% KENO ptax relief Bond 0.82% proceeds ■ Transfer from utilities 0.44% 27.79% Occupation/ Lodging taxes 3.35% Property taxes ■ Franchise taxes **0.67%** Charges for services 11.63% Charges for services Fees & licenses Other income 11.51% Local gov't units 7.29% **1.22%** 15.30% ■ Federal and state funding/grants Transfer from Municipal equalization **3.10%** utilities **Bond proceeds**

### 2021 Budget



# Greatest Source of Governmental Revenue?

Property tax and Sales Tax



### Some terminology first

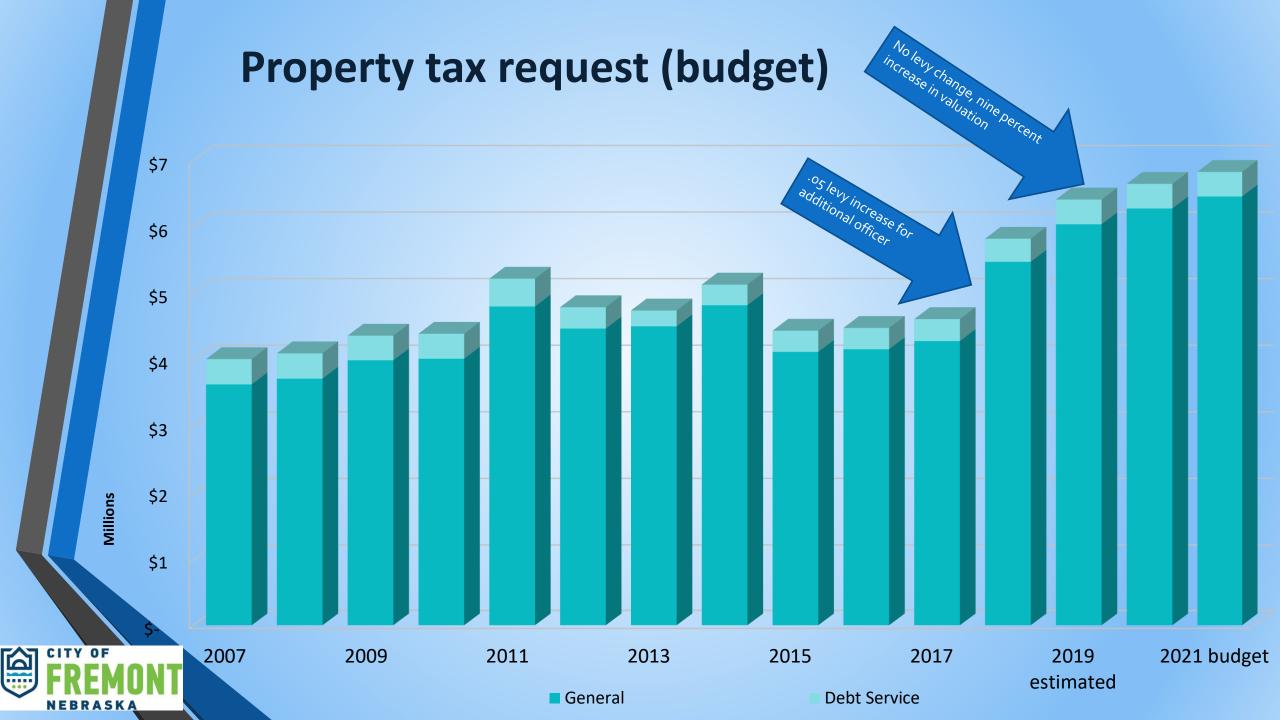
- Three elements of property tax:
- 1. Property tax request: Total amount of property taxes needed.
- 2. Valuation: Certified by County Assessor on August 20 annually
- 3. Property tax levy: The levy imposed per \$100 of valuation



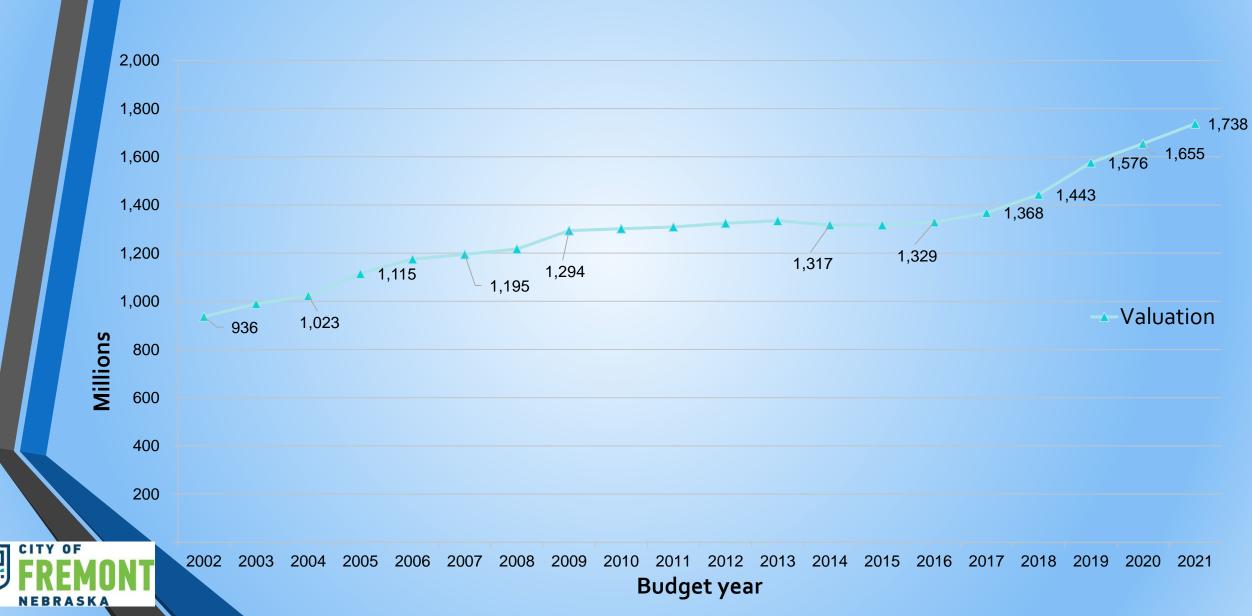
# Two ways to determine request and levy:

- 1. Valuation X levy = Property tax request (this is the method typically used by the City for the All other obligations request)
- 2.Property tax request / valuation = levy (this is the method used to determine the debt service request.)

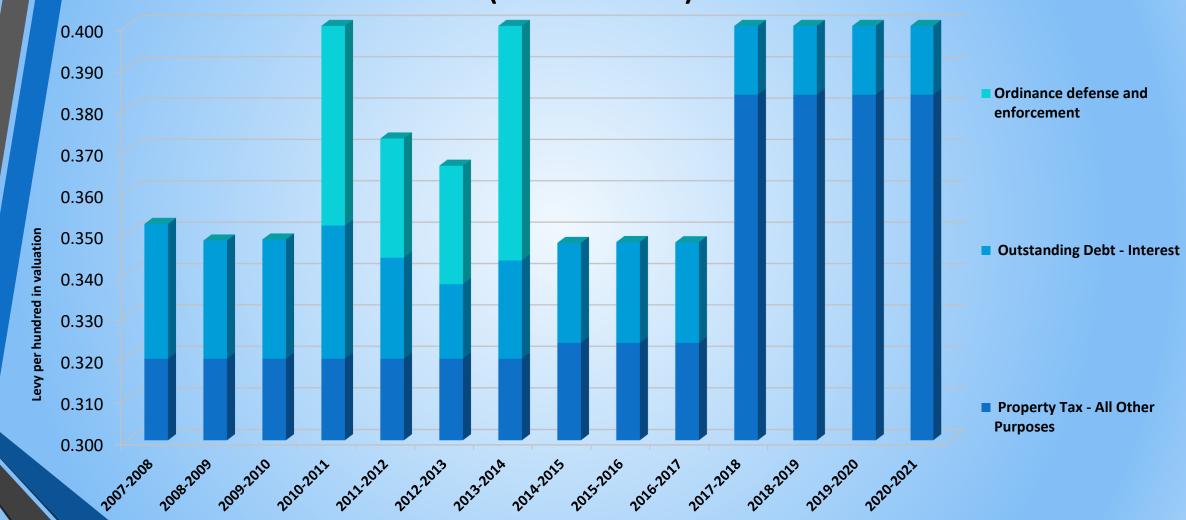




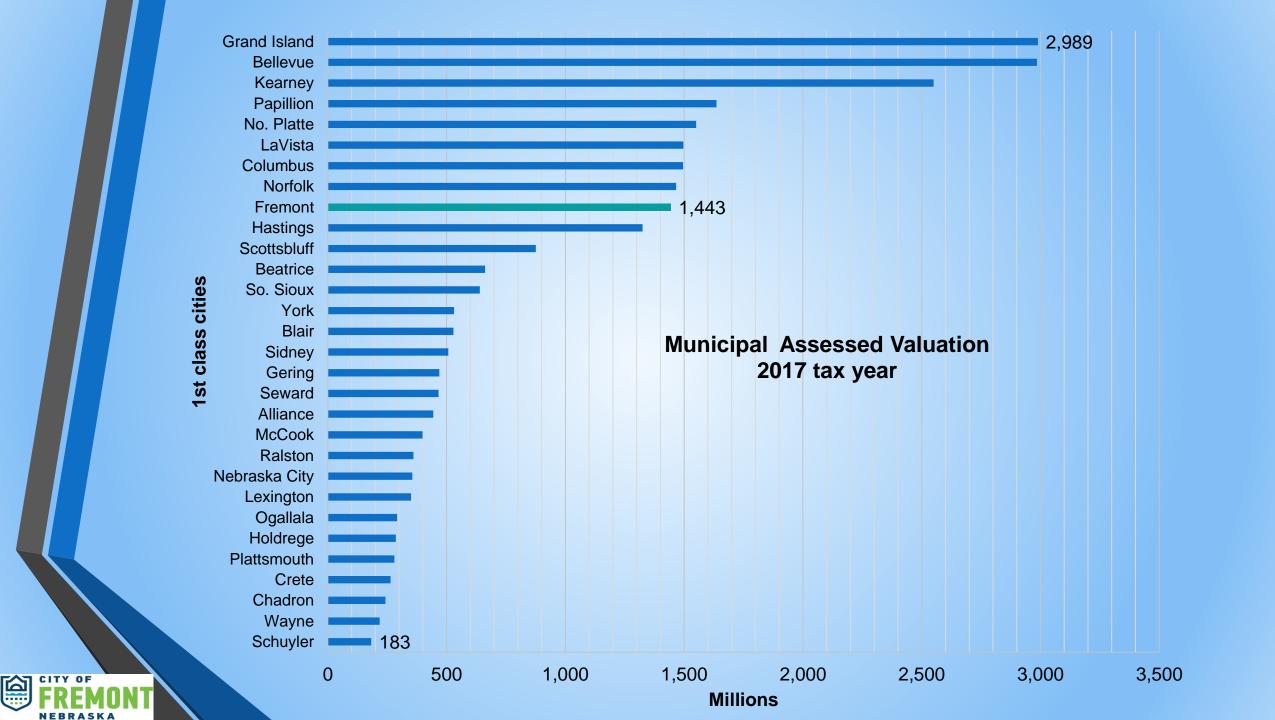
### **City of Fremont Property Values**



# Property tax levy history (2008-2021 est)





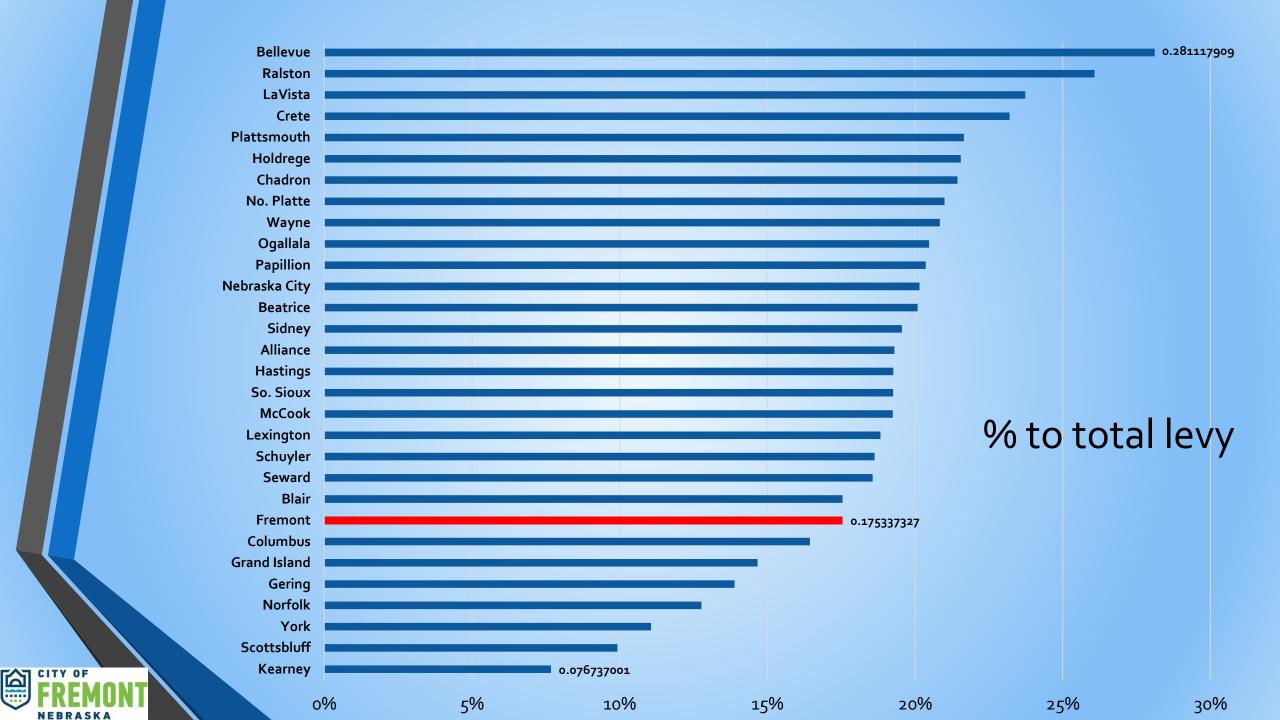


### **Municipal Tax Levies 2018**

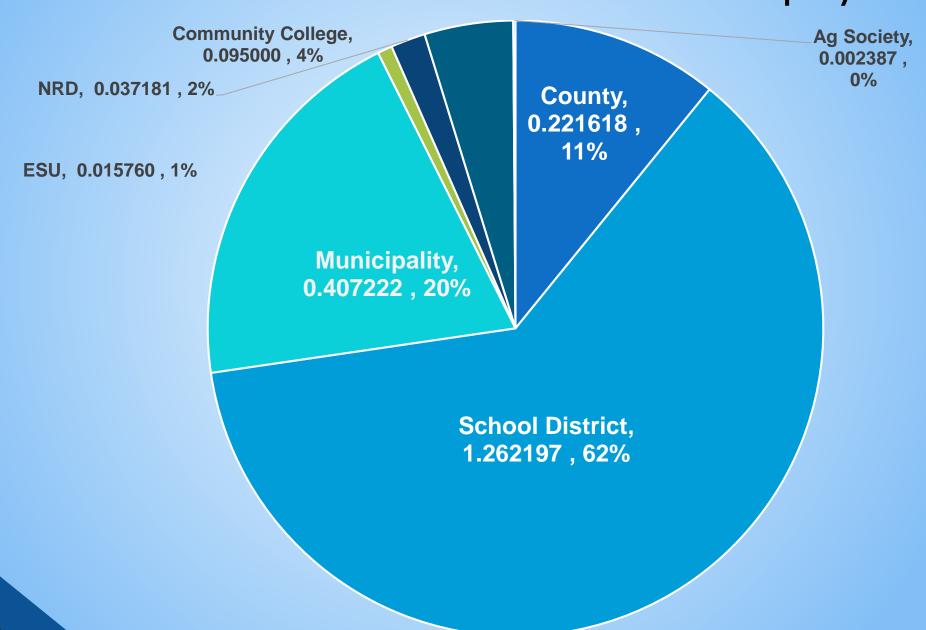


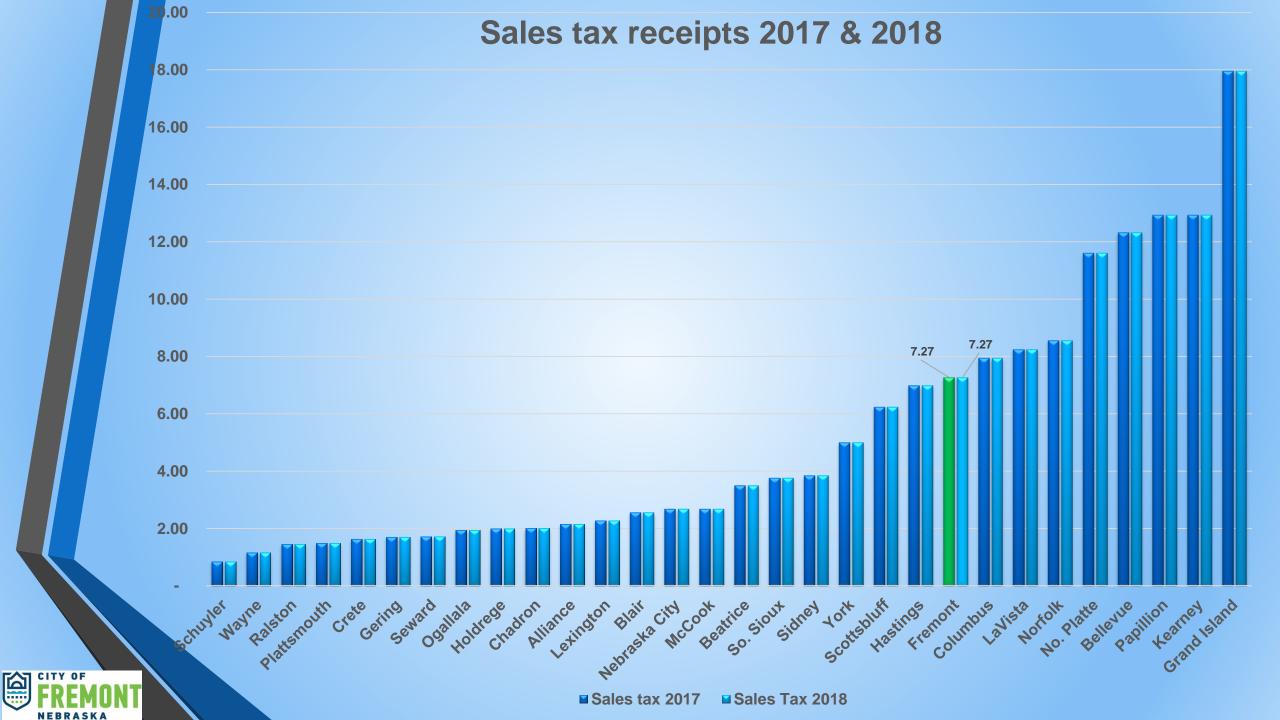






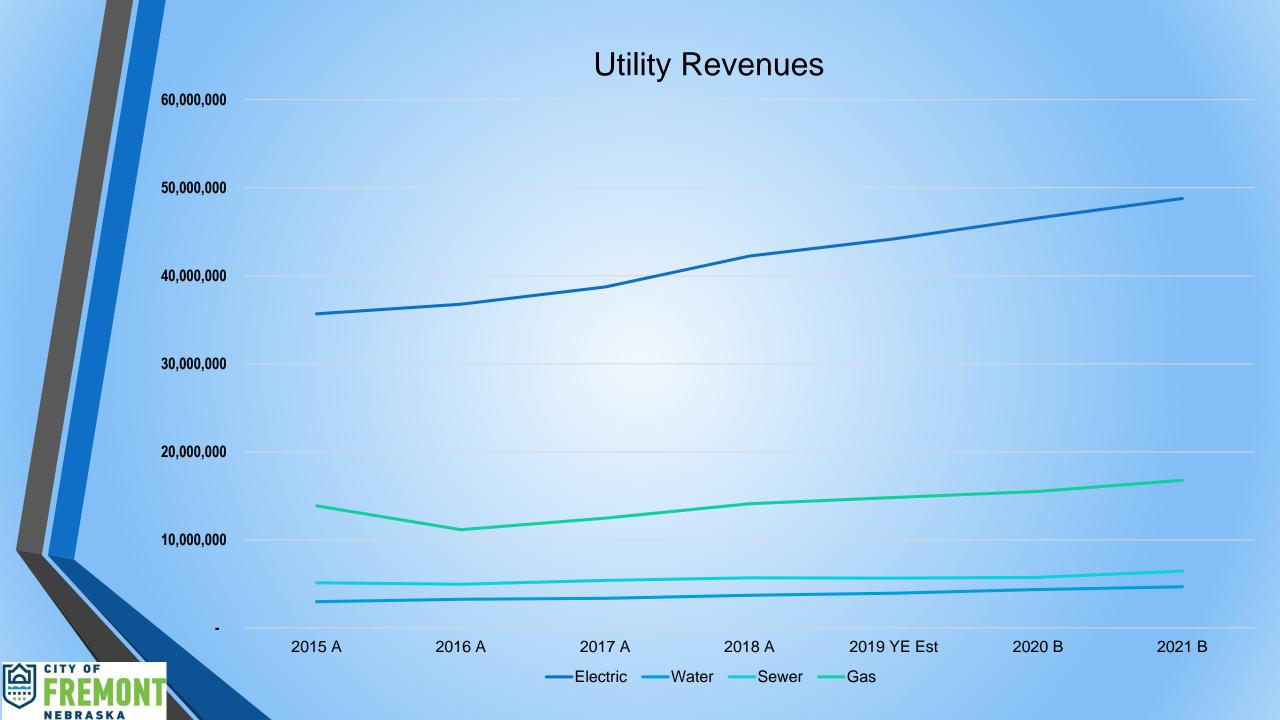
### So what does that mean to a taxpayer?





# Utility Fund Revenues





# Are there limits on a City's budget?

The following slides are from a presentation given by Deann Haeffner of the State Auditor's office



#### LIMITS ON BUDGET

- Municipalities must comply with 2 Limits
  - Levy Limit
  - 45 cents plus additional 5 cents if used toward interlocal agreements
- Lid Limit
  - Municipalities do not have a limit on expenditures



#### WHAT IS THE LID?

- Lid limits how much the Municipality can generate in taxes. No limit on how much can be spent.
- Current Lid began in 1998.
- Taxes in 1998 set the base authority amount.
- Each year's authority amount is allowed to increase.



| ΔΙ     | $I \cap I$                   | MARI | F | INCR         | ΕΔ | SES                    |
|--------|------------------------------|------|---|--------------|----|------------------------|
| $\neg$ | $\mathbf{L} \cup \mathbf{V}$ |      |   | $\mathbf{n}$ | -  | $\omega_{\rm L}\omega$ |

| _      |                    |        |                    |       |                  | _  | 2016-20 | 17   |       | 2017-20 | 18   | •   |
|--------|--------------------|--------|--------------------|-------|------------------|----|---------|------|-------|---------|------|-----|
| 1      | BASE LIMITATION PE | RCENT  | INCREASE (2.5%)    |       |                  |    |         | 2.50 | %     |         | 2.50 | %   |
|        |                    |        |                    |       |                  | _  | (2a)    |      |       | (2b)    |      | -   |
| 2      | ALLOWABLE GROW     | TH PER | THE ASSESSOR MIN   | NUS   | <u>2.5%</u>      |    |         | 0.95 | %     |         |      |     |
|        |                    |        |                    |       |                  | _  | (3a)    |      | -     |         |      |     |
| _      | 34,762,699.00      | /      | 1,367,516,051.00   | _ = _ | 2.54             | _% |         |      |       |         |      |     |
|        | 2017 Growth        |        | 2016 Valuation     |       | Multiply times   |    |         |      |       |         |      |     |
|        | per Assessor       |        |                    |       | 100 To get %     |    |         |      |       |         |      |     |
| _      | 45,300,472.00      | /      | 1,328,862,407.00   | _ = _ | 3.41             | %  |         |      |       |         |      |     |
|        | 2016 Growth        |        | 2015 Valuation     |       | Multiply times   |    |         |      |       |         |      |     |
|        | per Assessor       |        |                    |       | 100 To get %     |    |         |      |       |         |      |     |
| 3      | ADDITIONAL ONE PE  | RCENT  | COUNCIL/BOARD A    | PPR   | OVED INCREASE    |    |         | 1.00 | %     |         | 1.00 | %   |
| لتًا ا |                    |        |                    |       |                  | -  | (4a)    | 1.00 | - ' - | (4b)    | 1.00 | - ' |
| _      | 7                  | /      | 8                  | =_    | 87.50            | %  | ()      |      |       | (.2)    |      |     |
| _      | # of Board Members | _      | Total # of Members |       | Must be at least |    |         |      |       |         |      |     |
|        | voting "Yes" for   |        | in Governing Body  |       | 75% (.75) of the |    |         |      |       |         |      |     |
|        | Increase           |        |                    |       | Governing Body   |    |         |      |       |         |      |     |

ATTACH A COPY OF THE BOARD MINUTES APPROVING THE INCREASE.



| TOTAL ALLOWABLE PERCENT INC          | CREASE = Lines(2) + (3) | 3) + (4) + (5)        | 4.45 %        | 3.50 %        |
|--------------------------------------|-------------------------|-----------------------|---------------|---------------|
|                                      |                         |                       | (6a)          | (6b)          |
| Allowable Dollar Amount of           | 2018                    | 2019                  |               |               |
| Increase to Restricted Funds =       | Line (1) x Line (6a)    | Line (8a) x Line (6b) | 727,241.14    | 597,440.85    |
|                                      |                         |                       | (7a)          | (7b)          |
|                                      | 2016                    | 2017                  |               |               |
| Total Restricted Funds Authority =   | Line (1) + Line (7a)    | Line (8a) + Line (7b) | 17,069,738.68 | 17,667,179.53 |
|                                      |                         |                       | (8a)          | (8b)          |
| Less: Restricted Funds from LC-3 S   | Supporting Schedule     |                       | 10,299,248.85 | 2,742,776.01  |
|                                      |                         |                       | (9a)          | (9b)          |
| Total Unused Restricted Funds Author | 6,770,489.83            | 14,924,403.52         |               |               |
|                                      | . , , , ,               | •                     | (10a)         | (10b)         |

# LINE (10) MUST BE GREATER THAN OR EQUAL TO ZERO OR YOU ARE IN VIOLATION OF THE LID LAW.



#### RESTRICTED FUNDS

- Budget must not generate more in taxes than the Restricted Funds Authority.
- Taxes are grouped together and given the label Restricted Funds.
- Exemptions to the authority.



|       | estricted Fund | us                                  |   |   |  |   |
|-------|----------------|-------------------------------------|---|---|--|---|
|       |                |                                     |   | 2017-2018   |  | 2018-2019   |
|       |                | (1)                                 | \$  | 5,878,252.52  | \$   | 6,417,798   |
|       |                | (3)                                 | \$  | 14,000.00   | \$   | 14,000  |
|       |                | (2)                                 | \$  |   | \$   |   |
| Restr | ricted Funds.  |                                     |   |   |  |   |
| \$    | 14,254,298.00  |                                     |   |   |  |   |
| \$    | 2,573,813.57   | _ ` `                               |   |   |  |   |
| \$    | 11,680,484.43  | (6)                                 |   |   |  |   |
|       |                | (7)                                 | \$  |   |  |   |
|       |                | (8)                                 | \$  | 536,000.00  | \$   | 561,000   |
|       |                | (9)                                 | \$  | 6,669,000.00  | \$   | 6,834,000   |
|       |                | (10)                                | \$  | -   | \$   |   |
|       |                | (11)                                | \$  | 2,597,292.00  | \$   | 2,865,109   |
|       |                | (12)                                | \$  | -   | \$   |   |
|       |                | (13)                                | \$  |   | \$   |   |
|       |                | (14)                                | \$  | 888,849.00  | \$   | 930,961   |
|       |                | (15)                                | \$  | -   | \$   |   |
|       |                | (15a)                               | \$  | <u> </u>  | \$   |   |
|       |                | (16)                                | \$  | 16,583,393.52   | \$   | 17,622,868  |
|       | \$             | \$ 2,573,813.57<br>\$ 11,680,484.43 | (3) (2)  Restricted Funds.  \$ 14,254,298.00  \$ 2,573,813.57 (5)  \$ 11,680,484.43 (6) (7) (8) (9) (10) (11) (12) (13) (14) (15) (15a) | (3) \$ (2) \$  Restricted Funds.  \$ 14,254,298.00  \$ 2,573,813.57  \$ 11,680,484.43  (6)  (7) \$ (8) \$ | (1) \$ 5,878,252.52<br>(3) \$ 14,000.00<br>(2) \$ -  Restricted Funds.  \$ 14,254,298.00 | (1) \$ 5,878,252.52 \$ (3) \$ 14,000.00 \$ (2) \$ - \$  Restricted Funds.  \$ 14,254,298.00 |

#### **EXCEPTIONS TO THE LID**

- Capital Improvements
  - Purchase of Land
  - Improvements to Land
- Interlocal Agreements
  - Exemption for the City portion
- Bonded Indebtedness

Can only take Exception if payment is made from a Restricted Fund



| LC-3 Lid Exceptions   |      |               |      |    |               |    |               |  |  |
|---|------|---------------|------|----|---------------|----|---------------|--|--|
| Capital Improvements (Real Property and Improvements on Real Property)  LESS: Amount of prior year capital improvements that were   | \$   | 16,890,970.00 | (17) |    |               |    |               |  |  |
| excluded from previous lid calculations but were not spent and now budgeted this fiscal year (cannot exclude same capital improvements from more than one lid calculation.) |      |               |      |    |               |    |               |  |  |
| Agrees to Line (6).   | \$   | 11,680,484.43 | (18) |    |               |    |               |  |  |
| Allowable Capital Improvements  |      |               | (19) | \$ | 5,210,485.57  | \$ | 13,761,150.00 |  |  |
| Bonded Indebtedness   |      |               | (20) | \$ | 340,960.00    | \$ | 342,715.00    |  |  |
| Public Facilities Construction Projects (Statutes 72-2301 to 72-2308)   |      |               | (21) |    |               |    |               |  |  |
| Interlocal Agreements/Joint Public Agency Agreements  |      |               |      |    | 720,449.10    |    |               |  |  |
| Public Safety Communication Project (Statute 86-416)  |      |               |      |    |               |    |               |  |  |
| Payments to Retire Interest-Free Loans from the Department of Aeron (Public Airports Only)  | auti | cs            |      |    | 12,250.00     |    |               |  |  |
| Judgments   |      |               |      |    |               |    |               |  |  |
| Refund of Property Taxes to Taxpayers   |      |               |      |    |               |    |               |  |  |
| Repairs to Infrastructure Damaged by a Natural Disaster   |      |               |      |    |               |    |               |  |  |
| TOTAL LID EXCEPTIONS (B)  |      |               | (28) | \$ | 6,284,144.67  | \$ | 14,880,092.55 |  |  |
| TOTAL RESTRICTED FUNDS For Lid Computation (To Line 9 of the LC-3 Lid Form) To Calculate: Total Restricted Funds (A)-Line 16 MINUS Total Lid Exceptions (B)-Line 28         |      |               |      | \$ | 10,299,248.85 | \$ | 2,742,776.01  |  |  |



| TOTAL ALLOWABLE PERCENT INC          | CREASE = Lines (2) + (3 | 3) + (4) + (5)        | 4.45 %        |               |
|--------------------------------------|-------------------------|-----------------------|---------------|---------------|
|                                      |                         |                       | (6a)          | (6b)          |
| Allowable Dollar Amount of           | 2018                    | 2019                  |               |               |
| Increase to Restricted Funds =       | Line (1) x Line (6a)    | Line (8a) x Line (6b) | 727,241.14    | 597,440.85    |
|                                      |                         |                       | (7a)          | (7b)          |
|                                      | 2016                    | 2017                  |               |               |
| Total Restricted Funds Authority =   | Line (1) + Line (7a)    | Line (8a) + Line (7b) | 17,069,738.68 | 17,667,179.53 |
|                                      |                         |                       | (8a)          | (8b)          |
| Less: Restricted Funds from LC-3 S   | Supporting Schedule     |                       | 10,299,248.85 | 2,742,776.01  |
|                                      |                         |                       | (9a)          | (9b)          |
| Total Unused Restricted Funds Author | 6,770,489.83            | 14,924,403.52         |               |               |
|                                      |                         | ,                     | (10a)         | (10b)         |

# LINE (10) MUST BE GREATER THAN OR EQUAL TO ZERO OR YOU ARE IN VIOLATION OF THE LID LAW.



#### **UNUSED AUTHORITY**

Example

Authority of \$1,000

Budget shows Restricted Funds of \$800

Unused Authority \$ 200

Next year you will start with the \$1,000 of Authority, you do not lose your \$200 of Authority you did not use.



#### UNUSED LID AUTHORITY

- Current laws do not show a benefit to listing exemptions that you do not need
- What does Unused Authority Number represent
  - Amount Municipality could have taxed under the lid but did not
  - If comparing to other Municipality's be cautious that other Municipality's may not have taken all exemptions available



# Reserves

How much should a city have?



### Reserves of the General Fund (Governmental)

Unassigned fund balance 9/30/2018

\$11,889,161

- Represents a 66.1% reserve level, or just less than eight months of operating expenses, or 97.4% of operating revenue.
- When considering a reserve target it is helpful to consult outside standards. Two widely cited standards are GFOA's Best Practices and rating agency guidelines.
  - The GFOA Best Practice recommends, at a minimum, that general-purpose governments, regardless of size, maintain unrestricted fund balance in their general fund of no less than two months (16 percent) of regular general fund operating revenues or regular general fund operating expenditures.
  - Standard & Poor's considers reserves of between 1 percent and 4 percent of revenues to be "adequate," while reserves above 15 percent are "very strong."



# CITY OF FREMONT, NEBRASKA BALANCE SHEET - GOVERNMENTAL FUNDS SEPTEMBER 30, 2018

|                                     |                |               |               | Other        | Total         |
|-------------------------------------|----------------|---------------|---------------|--------------|---------------|
|                                     |                |               | Sales         | Governmental | Governmental  |
|                                     | <u>General</u> | <u>Street</u> | <u>Tax</u>    | <u>Funds</u> | <u>Funds</u>  |
| FUND BALANCES (DEFICIT)             |                |               |               |              |               |
| Nonspendable:                       |                |               |               |              |               |
| Permanent fund principal            | -              | -             | -             | 125,000      | 125,000       |
| Prepaid expenses                    | 41,312         | -             | -             | -            | 41,312        |
| Restricted for:                     |                |               |               |              |               |
| Debt service                        | -              | -             | -             | 95,949       | 95,949        |
| Street improvements                 | -              | 8,618,363     | 5,777,104     | -            | 14,395,467    |
| Public safety                       | -              | -             | 1,806,464     | 297,469      | 2,103,933     |
| Infrastructure                      | -              | -             | 7,082,987     | -            | 7,082,987     |
| Property tax relief                 | -              | -             | 573,734       | -            | 573,734       |
| Economic development                | -              | -             | 7,687,856     | 607,802      | 8,295,658     |
| Capital/special projects            | -              | -             | -             | 2,353,193    | 2,353,193     |
| Federal programs                    | -              | -             | -             | 1,164,103    | 1,164,103     |
| Community betterment                | -              | -             | -             | 463,848      | 463,848       |
| Committed for:                      |                |               |               |              |               |
| Code enforcement/defense            | 1,626,631      | -             | -             | -            | 1,626,631     |
| Capital improvement projects        | 3,000,000      |               |               |              | 3,000,000     |
| Assigned for:                       |                |               |               |              |               |
| Budget stabilization                | -              | -             | -             | -            | -             |
| Other                               | -              | -             | -             | 96,470       | 96,470        |
| Unassigned                          | 11,889,161     |               | -             | (223,669)    | 11,665,492    |
| Total fund balances                 | 16,557,104     | 8,618,363     | 22,928,145    | 4,980,165    | 53,083,777    |
| Total liabilities, deferred inflows |                |               |               |              |               |
| of resources and fund balances      | \$ 18,067,714  | \$ 8,903,166  | \$ 23,463,796 | \$6,753,002  | \$ 57,187,678 |
|                                     |                |               |               |              |               |



## Reserves of the Utility funds

- In the most recent bond rating from Standard & Poors, it was noted: "System liquidity has also remained very strong over the last several years, in our opinion, with cash and investments of more than \$30 million for the last five years and \$33.5 million in 2016, covering more than 300 days of operating expenses. The city has separate reserve targets for each system, including at least three months' cash for each utility."
- Days of operating cash (unrestricted) by fund at 9/30/2018:
  - Electric 114 days
  - Water 547 days
  - Sewer 305 days
  - Gas 102 days



# CITY OF FREMONT, NEBRASKA STATEMENT OF NET POSITION - PROPRIETARY FUNDS SEPTEMBER 30, 2018

|                                  |               | Enterpris     |               | Internal    |                |              |
|----------------------------------|---------------|---------------|---------------|-------------|----------------|--------------|
|                                  | Electric      | Water         | Sewer         | Gas         |                | Service      |
|                                  | <u>Fund</u>   | <u>Fund</u>   | <u>Fund</u>   | <u>Fund</u> | <u>Total</u>   | <u>Fund</u>  |
| NET POSITION                     |               |               |               |             |                |              |
| Net investment in capital assets | 70,100,343    | 19,606,780    | 34,942,813    | 8,180,618   | 132,830,554    | -            |
| Restricted for:                  |               |               |               |             |                |              |
| Construction                     | -             | -             | -             | -           | -              | -            |
| Debt service                     | 7,184,399     | 890,326       | 281,177       | -           | 8,355,902      | -            |
| Fly ash disposal                 | 825,495       | -             | -             | -           | 825,495        | -            |
| Unrestricted                     | 17,957,793    | 3,682,739     | 369,467       | 5,791,028   | 27,801,027     | 4,603,293    |
| Total net position               | \$ 96,068,030 | \$ 24,179,845 | \$ 35,593,457 | 13,971,646  | \$ 169,812,978 | \$ 4,603,293 |



## Questions?

